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A CATALOG OF FEDERAL AIDS

APPLICABLE TO BOSTON

PART I

AID TO EDUCATION

Boston Municipal Research Bureau

June 1966

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A CATALOG OF FEDERAL AIDS

APPLICABLE TO BOSTON

Compiled by: Boston Municipal Research Bureau

PART I

AID TO EDUCATION

PART I

Aid to Education

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INTRODUCTION

The advent of numerous federal aid programs for urban affairs has made the need for a central source of information about them evident. It is not enough to have programs if their availability and utility to a particular city cannot be determined easily. Few municipal administrators can afford the time needed to research and evaluate all of the outside aids they might use to extend their services and/or lower their costs.

With this in mind, the Research Bureau has reviewed the variety of federal aids available to Boston, evaluated the benefits and disadvantages of each, recommended some extensions and new approaches, and catalogued the findings for use by administrators and others involved in program development.

Part I of the Bureau's catalogue deals with aid to education. Future sections will deal with health and hospitals, public safety, parks and recreation, and a variety of other functional areas.

The format contains a brief description of each program. Eight captions are used as follows:

PROGRAM: An identification of the federal aid by its most commonly used label.

PURPOSE: A brief statement of what the aid is intended to accomplish. In local terms, this is often an indication of how funds may be used.

RECIPIENTS: The ultimate recipient of federal funds. Often funds first go to an intermediary, such as a state agency, for redistribution to localities.

LOCAL SHARE: This section tells precisely what Boston itself must contribute to receive a particular aid.

WHERE TO APPLY: This tells the City where to apply or submit proposals, and where additional information can be obtained.

ADMINISTRATIVE OFFICE: The name of the responsible federal agency. This is another source of additional information.

EXTENT OF BOSTON'S UTILIZATION: Reviews the local participation in each program.

RECOMMENDED UTILIZATION: Weighs the advantages of local participation and suggests areas where further or original participation may be initiated.

PROGRAM: Smith-Hughes Act (P.L. 64-347 as amended).

PURPOSE: To stimulate vocational education and teacher training in agriculture, trade and industry, and home economics.

RECIPIENT: Boston School Department.

LOCAL SHARE: 50% of program teachers' salaries.

WHERE TO APPLY: State Division of Vocational Education.

ADMINISTRATIVE OFFICE: Division of Vocational and Technical Education, Bureau of Adult and Vocational Education, U. S. Office of Education, HEW.

EXTENT OF BOSTON'S UTILIZATION: Boston receives aid through the State's Division of Vocational Education. In 1965 this amounted to $27,076 which was reimbursement of 50% of the salaries of teachers in the subject fields.

RECOMMENDED UTILIZATION: The School Department now receives maximum assistance available. This should continue.

PROGRAM: George-Barden Act (P. L. 74-673 as amended).

PURPOSE: Title I--Extends the Smith-Hughes Act to include distributive occupations, fishery trades and vocational guidance.

Title II--To develop training programs for health occupations.

Title III--To train highly skilled technicians.

RECIPIENT: Boston School Department.

LOCAL SHARE: 50% of program teachers' salaries.

WHERE TO APPLY: State Division of Vocational Education.

ADMINISTRATIVE OFFICE: Division of Vocational and Technical Education, Bureau of Adult and Vocational Education, Office of Education, HEW.

EXTENT OF BOSTON'S UTILIZATION: In 1965 Boston received a total of $30,472 under all titles of the George-Barden Act.

RECOMMENDED UTILIZATION: As with the Smith-Hughes Act, the School Department applies for and receives the maximum assistance available. This should continue.

PROGRAM: Vocational Education Act of 1963 (P.L. 88-210).

PURPOSE: To maintain, extend and improve vocational education programs and to develop new programs.

RECIPIENT: Boston School Department.

LOCAL SHARE: 50% of program cost.

WHERE TO APPLY: State Division of Vocational Education.

ADMINISTRATIVE OFFICE: Division of Vocational and Technical Education, Bureau of Adult and Vocational Education, U. S. Office of Education, HEW.

SUB-PROGRAM: Research and Training.

PURPOSE: To develop research and training programs and experimental and pilot programs for special needs.

RECIPIENT: Boston School Department.

LOCAL SHARE: Matching is required. No specific minimum.

WHERE TO APPLY: State Division of Vocational Education.

ADMINISTRATIVE OFFICE: Division of Adult and Vocational Research, Bureau of Research, Office of Education, HEW.

SUB-PROGRAM: Work-Study Program.

PURPOSE: To provide part-time employment for young people of high school age to help them begin or continue vocational training in an approved course.

RECIPIENT: Boston School Department.

LOCAL SHARE: None. The Commonwealth will provide matching requirements.

WHERE TO APPLY: State Division of Vocational Education.

ADMINISTRATIVE OFFICE: Division of Vocational and Technical Education, Bureau of Adult and Technical Education. U. S. Office of Education, HEW.

SUB-PROGRAM: Residential schools.

PURPOSE: To prepare disadvantaged young people for employment through close personal supervision.

RECIPIENT: Boston School Department.

LOCAL SHARE: None

WHERE TO APPLY: State Division of Vocational Education.

ADMINISTRATIVE OFFICE: Division of Vocational and Technical Education, Bureau of Adult and Vocational Education, U. S. Office of Education, HEW.

EXTENT OF BOSTON'S UTILIZATION: Under the general provisions of the Vocational Education Act of 1963 Boston received $125,667 in 1965 for the purchase of numerous pieces of equipment for its various courses. Included were items such as modern automotive tools, print shop casting machines and presses, drafting cabinets, beauty shop equipment etc.

Under the provisions of the work-study program, $46,056 was received and allocated to the Boston Boys Trade School ($8,750), the Trade High School for Girls ($33,431), and the Vocational-Technical Institute ($3,875). Basically, funds were used to pay students placed in jobs.

No funds were received under either the research and training or the residential school provisions of the act.

RECOMMENDED UTILIZATION: New methods of vocational education may be financed under the research and training provisions of this act, if they demonstrate procedures potentially having universal application. The School Department should review these provisions for possible application to projected activities or procedures.

Establishment of a residential school would not be advisable. Although

the cost of construction of residential schools theoretically would be reimbursed, no funds have been appropriated for this program by Congress to date.

It has been to the City's advantage to participate under the general provisions of the act, and such participation should continue.

PROGRAM: Manpower Development and Training Act (P.L. 87-415 as amended).

PURPOSE: To train and retrain unemployed and under-employed youth and adults and to upgrade skills of workers faced by displacement due to technological and economic changes.

RECIPIENTS: Boston School Department.

AMOUNT OF LOCAL PARTICIPATION: None. Beginning in fiscal 1967 the Commonwealth will have to provide 10% of the training cost in cash or kind for the remaining three years of the present authorization.

WHERE TO APPLY: State Division of Vocational Education.

ADMINISTRATIVE OFFICE: Division of Vocational and Technical Education, Bureau of Adult and Vocational Education, U. S. Office of Education, HEW.

EXTENT OF BOSTON'S UTILIZATION: Boston received $416,674 in 1965 for participation in the program by conducting specialized courses of instruction primarily at the Daniel Webster School, with other courses of instruction conducted at other Boston high schools.

In 1966, Boston will obtain an additional $1,627,000 under MDTA; $995,000 for the Boston Multi-Adult Vocational Program and $632,000 for the Boston Multi-Youth Vocational Program. Under these two proposals extended programs of vocational education, including necessary basic education, will be conducted. The funds will be used for equipment acquisition and teachers' salaries. This is in addition to an as yet undetermined amount to be received for continuation of 1965 programs.

RECOMMENDED UTILIZATION: Boston's participation under MDTA is extensive. Because of the positive benefits to the City, such participation should be continued.

PROGRAM: Library Services and Construction Act (P.L. 88-269); Title II, Construction.

PURPOSE: To aid construction of public library facilities.

RECIPIENT: Boston Public Library

LOCAL SHARE: None.

WHERE TO APPLY: State Division of Library Extension.

ADMINISTRATIVE OFFICE: Division of Library Services and Educational Facilities, Bureau of Adult and Vocational Education, U. S. Office of Education, HEW.

EXTENT OF BOSTON'S UTILIZATION: None. Although maximum grants of $100,000 were available to Massachusetts cities during fiscal 1966, the Boston Public Library did not apply for this aid.

Although this is primarily an aid to public libraries, it is incidentally an aid to school systems as well. If coordinated plans could be devised so that branch libraries were developed in close proximity to schools the cost of building separate library facilities for the schools could be saved.

RECOMMENDED UTILIZATION: Current authorization expires June 30, 1966. Pending legislation (HR-14050) would extend this act up to another five years. If Congress extends this program, the Library Department should participate. The School Department and the Library Department should work to develop school and library facilities under a coordinated plan wherever practicable.

PROGRAM: Aid to Federally Impacted Areas (P.L. 81-874). Maintenance and Operation of School Districts.

PURPOSE: To reimburse school districts for financial burden caused by heavy enrollment of federally connected children.

RECIPIENT: Boston School Department.

LOCAL SHARE: None.

WHERE TO APPLY: U. S. Office of Education through the State Department of Education.

ADMINISTRATIVE OFFICE: Division of School Assistance in Federally Affected Areas, Bureau of Elementary and Secondary Education, U. S. Office of Education, HEW.

EXTENT OF BOSTON'S UTILIZATION: Boston, along with many other large cities, had not been eligible for funds until 1965, when the required number of "federal" pupils was dropped from 6% to 3% of school attendance. The School Department's recent count shows that about 3.1% of its pupils are eligible. It is now awaiting federal action on its application.

RECOMMENDED UTILIZATION: Boston should, of course, participate in the program to the fullest extent possible.

PROGRAM: National Defense Education Act of 1958 (P.L. 85-864 as amended); Title III, Strengthening of Instruction. Public Schools.

PURPOSE: To strengthen elementary and secondary school instruction in science, mathematics, and modern foreign languages and other subjects. Funds may cover equipment acquisition and minor remodeling as well as the purchase of reference and other books for school library use.

RECIPIENT: Boston School Department.

LOCAL SHARE: 50% of program cost.

WHERE TO APPLY: State Department of Education.

ADMINISTRATIVE OFFICE: Division of Plans and Supplementary Centers, Bureau of Elementary and Secondary Education, U. S. Office of Education, HEW.

EXTENT OF BOSTON'S UTILIZATION: In 1965, the School Department received approximately $96,000, which represented 100% of its allotment from the State. This sum was used for the purchase of equipment and instructional supplies.

RECOMMENDED UTILIZATION: It is recommended that Boston continue its participation.

PROGRAM: National Defense Education Act of 1958 (P.L. 85-864 as amended); Title V-A, Guidance, Counseling and Testing.

PURPOSE: To discover and encourage academically talented students through testing and guidance programs.

RECIPIENT: Boston School Department.

LOCAL SHARE: 50%. However, because of inadequate federal appropriations, matching requirements for counselors' salaries have been raised.

WHERE TO APPLY: State Department of Education.

EXTENT OF BOSTON'S UTILIZATION: In 1965 the School Department received $5,000 under Title V-A for the purchase of standardized tests. The City is not eligible for partial reimbursement of guidance counselors' salaries since its counselor-counselee ratio does not meet federal standards.

RECOMMENDED UTILIZATION: Although the amount obtained under Title V-A is relatively small, it does not appear that extended participation is warranted at this time. Because of the low percentage of counselors' salaries actually reimbursed, it would not be worthwhile to retain more counselors solely to get the money. However, application for reimbursement should be made if the counselor-counselee ratio ever meets federal standards.

PROGRAM: National Defense Education Act of 1958 (P.L. 85-864 as amended); Title VII, Media Research.

PURPOSE: To foster research and experimentation in the use of audio-visual equipment for the benefit of educational systems, including public schools.

RECIPIENT: Boston School Department.

LOCAL SHARE: No specific matching requirements. However, grantees usually share costs of specific projects.

WHERE TO APPLY: U. S. Office of Education's Advisory Committee on New Educational Media.

ADMINISTRATIVE OFFICE: Division of Research Training and Dissemination, Bureau of Research, U. S. Office of Education, HEW.

EXTENT OF BOSTON'S UTILIZATION: Boston has no projects under this program. Nor are any planned.

RECOMMENDED UTILIZATION: The City should look into the possibility of using this program whenever any new audio-visual methods or equipment are to be tried.

PROGRAM: Education of the Handicapped (P.L. 88-164); Research and Demonstration.

PURPOSE: To encourage research and demonstration programs for the education of the handicapped.

RECIPIENT: Boston School Department.

LOCAL SHARE: None.

WHERE TO APPLY: Research and Demonstration Branch, Division of Handicapped Children and Youth, U. S. Office of Education, HEW.

ADMINISTRATIVE OFFICE: Division of Elementary-Secondary Research, Bureau of Research, U. S. Office of Education, HEW.

EXTENT OF BOSTON'S UTILIZATION: None. The School Department's programs for the handicapped are primarily state sponsored. Programs for the deaf and blind are 100% state supported, while programs for other mentally and physically handicapped are supported 50-50 by the city and the state. The State also reimburses the City for 50% of rehabilitation teachers' salaries plus up to $500 of the difference between their salaries and those of regular classroom teachers. The School Department does not participate in any federal program dealing with the handicapped.

RECOMMENDED UTILIZATION: Although state assistance in the handicapped area appears to be adequate, federal aid may still be helpful. Since no local participation is required, any changes planned, any improvements and extensions of the current program should be analyzed for possible aid under this program, especially in the areas where state assistance covers only 50% of the cost.

PROGRAM: National Defense Education Act of 1958 (P.L. 85-864 as amended); Fulbright-Hayes Fellowships, Foreign Curriculum Specialists.

PURPOSE: To improve and strengthen language and area studies programs by making available to them the services of foreign teachers, curriculum specialists and supervisors of instruction.

RECIPIENT: Boston School Department.

LOCAL SHARE: None. The entire cost of providing foreign experts to a school system is assumed by the federal government.

WHERE TO APPLY: Division of Foreign Studies, Bureau of Higher Education, U. S. Office of Education, HEW.

ADMINISTRATIVE OFFICE: Same.

EXTENT OF BOSTON'S UTILIZATION: Boston has not taken advantage of this program.

RECOMMENDED UTILIZATION: Utilization of such experts could be of advantage to the Boston School Department and should be considered.

PROGRAM: Elementary and Secondary Education Act (P.L. 89-10); Title I, Programs for the Disadvantaged.

PURPOSE: To support educational programs in areas having high concentrations of low-income families. Title I provides for the payment of one-half the average per pupil expenditures for children from families with an income below $2,000 and families receiving welfare assistance under Aid to Families with Dependent Children (AFDC).

RECIPIENT: Boston School Department.

LOCAL SHARE: None.

WHERE TO APPLY: State Department of Education.

ADMINISTRATIVE OFFICE: Division of Program Operations, Bureau of Elementary and Secondary Education, U. S. Office of Education, HEW.

EXTENT OF BOSTON'S UTILIZATION: Boston has an allotment of $3,600,000 under the state plan. The funds will be used for enrichment and remediation projects, a model demonstration sub-system, a junior-high school work-study program, and a continuation of Operation Head-Start, formerly under Action for Boston Community Development (ABCD).

RECOMMENDED UTILIZATION: With the potential benefits from the program and since program participation does not require local matching funds, Boston should continue activities under it.

PROGRAM: Elementary and Secondary Education Act (P.L. 89-10); Title II, Library Resources.

PURPOSE: To provide school library resources, textbooks and other instructional materials, including audio-visual materials.

RECIPIENT: Boston School Department.

LOCAL SHARE: None. Title II authorizes distribution of funds to the states for redistribution to local school systems according to a state plan.

WHERE TO APPLY: State Department of Education, Department of Library Extension.

ADMINISTRATIVE OFFICE: Division of Plans and Supplementary Centers, Bureau of Elementary and Secondary Education. U. S. Office of Education, HEW.

EXTENT OF BOSTON'S UTILIZATION: About $180,000 has been allocated to Boston by the State.

RECOMMENDED UTILIZATION: This program will enable Boston to obtain library materials and other educational tools at no cost since matching funds would not be required. Utilization is therefore recommended. However, it must be recognized that the administrative costs of handling the books must be assumed by the City. These costs include the eventual hiring of librarians and the expansion of facilities. These considerations detract somewhat from the long-range benefits.

PROGRAM: Elementary and Secondary Education Act (P.L. 89-10); Title III, Supplementary Education Centers.

PURPOSE: Provides grants for local school districts to establish supplementary education centers in cooperation with other community educational and cultural interests.

RECIPIENT: Boston School Department.

LOCAL SHARE: None

WHERE TO APPLY: Applications should be forwarded through the State Department of Education to the Advisory Committee on Supplementary Centers and Services, U. S. Office of Education, HEW.

ADMINISTRATIVE OFFICE: Division of Plans and Supplementary Centers, Bureau of Elementary and Secondary Education, U. S. Office of Education, HEW.

EXTENT OF BOSTON'S UTILIZATION: A project application for $210,000 in aid has received federal approval. Plans devised will attempt to suggest new approaches to education and other unique programs and facilities to meet special needs. For example, a typical project calls for a cooperative project involving Boston University and the Boston Public Schools to plan a new building and an expanded educational program to meet the needs of deaf children, aphasic children, and deaf children with associated learning and behavior problems.

RECOMMENDED UTILIZATION: The provisions of this program are broad, encompassing numerous possible areas of activity, with no local commitment of matching funds required. The program may be used to develop and expand facilities, particularly for the provision of needed new services. It would be to the advantage of the City to continue to pursue this program.

Education 15
Health and Hospitals 1
Library 2
Civil Defense 1

PROGRAM: Federal Surplus Property Program (Federal Property and Administrative Services Act of 1949) (P.L. 81-152).

PURPOSE: The disposal of surplus federal personal property to health and educational organizations.

RECIPIENTS: Boston government agencies whose functions are in the areas of health and education such as the School Department, Health and Hospitals Department, Boston Public Library and Civil Defense agency.

LOCAL SHARE: The receiving agency pays a nominal handling charge which amounts to about 1.6% of the value of the property received.

WHERE TO APPLY: State Agency for Surplus Property.

ADMINISTRATIVE OFFICE: Surplus Property Utilization Division, Office of Field Administration, U. S. Department of Education, HEW.

EXTENT OF BOSTON'S UTILIZATION: Between July 1, 1964 and July 1, 1965, the Boston School Department received $1,038,313 worth of surplus property, the Health and Hospitals Department received $35,034 and the Civil Defense agency $22,341.

RECOMMENDED UTILIZATION: Eligible departments should continue to participate. The Boston Public Library which has not tried to take advantage of the program should take steps to participate.

PROGRAM: School Lunch Grants (P.L. 79-396).

PURPOSE: To encourage the consumption of nutritious food through the provision of food and facilities for establishing a school lunch program and to distribute surplus agricultural commodities acquired by the federal government in the stabilization of the commodity market.

RECIPIENTS: Boston School Department. The Public Welfare Department and the Health and Hospitals Department are also eligible, but only for surplus agricultural commodities.

LOCAL SHARE: No matching funds are required for commodity distribution. Theoretically the State matches one-third the federal grant. In practice the state grant has amounted to about one-half the federal grant. There is no matching required of the local community.

However, the community must provide staff and facilities for distribution. Moreover, the amount of the federal and state grants combined generally have been much less than the cost of the school lunch. Consequently, cities must appropriate some amount and charge the pupil for part of the cost. In Boston the pupil pays 25¢ per lunch while the combined state-federal contribution is .09¢.

WHERE TO APPLY: State Department of Education, School Lunch Office.

ADMINISTRATIVE OFFICE: U. S. Department of Agriculture, Agricultural Marketing Service.

EXTENT OF BOSTON'S UTILIZATION: The Boston School Department has participated in the program for several years. In fiscal year 1964-65 it served 2,092,538 lunches at a total program cost of $1,745,000. Commodity contribution equaled $247,217 with an additional $739,185 in food purchases by the City. The program required a deficiency appropriation by the School Department in 1965 of $131,720 to balance

federal, state and pupil contributions.

From April 1, 1965 to December 31, 1965, 73,357 parcels of food with a retail value of $829,816.75 were received by the Welfare Department for distribution to its clients. Food valued at $848.60 was also obtained for the Welfare Department's temporary home from January to December 1965.

During this latter period, Boston City Hospital received $9,708.25 worth of surplus agricultural commodities.

RECOMMENDED UTILIZATION: The City should continue to take advantage of federal assistance through the school lunch program. Through such assistance a significant amount of the cost of providing lunch to school children is assumed. Food is also made available to welfare recipients and a small portion of the City Hospital's food cost is saved.

PROGRAM: School Milk Program (P.L. 83-690).

PURPOSE: To increase consumption of fluid milk in schools and at similar youth facilities.

RECIPIENT: Boston School Department.

LOCAL SHARE: The City pays approximately one-half a cent per carton of milk with a combined state-federal contribution and a nominal charge to the pupil making up the difference in cost.

WHERE TO APPLY: State Department of Education, School Lunch Office.

ADMINISTRATIVE OFFICE: Department of Agriculture, Agricultural Marketing Service and Commodity Credit Corporation.

EXTENT OF BOSTON'S UTILIZATION: Boston dispensed 10,743,738 pints of milk in school year 1964-65 under this program.

RECOMMENDED UTILIZATION: Boston should continue to participate in the school milk program for the duration of the federal participation.

PROGRAM: Economic Opportunity Act of 1964 (P.L. 89-253); Adult Basic Education.

PURPOSE: Provides literacy programs for adults who are totally illiterate or have less than a sixth grade education.

RECIPIENT: Boston School Department.

LOCAL SHARE: None.

WHERE TO APPLY: State Department of Education, Division of Civic Education.

ADMINISTRATIVE OFFICE: Division of Adult Education Programs, Bureau of Adult and Vocational Education, U. S. Office of Education, HEW.

EXTENT OF BOSTON'S UTILIZATION: Boston will receive $68,800 in 1966 for conducting about 20 classes with a total registration of 400. The City's Welfare Department, the State Employment Service, and other social service groups are to recommend the students.

RECOMMENDED UTILIZATION: This program may be expected to increase slightly operational costs of the School Department through the extended use of school facilities. However, the service provided is a necessary one with long range dividends and this participation is desirable.

PROGRAM: The National Foundation of the Arts and Humanities Act of 1965 (P.L. 89-209).

PURPOSE: To strengthen instruction in the arts and humanities by assisting cities in equipment acquisition, including the acquisition of texts and audio-visual materials, and minor remodeling of facilities.

RECIPIENT: Boston School Department.

LOCAL SHARE: 50% of current equipment costs and remodeling expenses.

WHERE TO APPLY: Division of Plans and Supplementary Centers, Bureau of Elementary and Secondary Education, U. S. Office of Education, HEW.

ADMINISTRATIVE OFFICE: Same.

EXTENT OF BOSTON'S UTILIZATION: None.

RECOMMENDED UTILIZATION: Boston should apply this act to the development of its current arts and humanities programs as well as to proposed extensions and new programs since equipment and facilities would be provided at 50% of cost.

PROGRAM: Accident Prevention Research and Demonstration (P.L. 87-838).

PURPOSE: To develop new techniques of accident prevention in the community and in educating the community to hazards and their avoidance.

RECIPIENT: Boston Health and Hospitals Department, Health Division. Boston Public Schools, Department of Safety. Also any city agency involved with community accident prevention.

LOCAL SHARE: None.

AMOUNT OF LOCAL PARTICIPATION: None.

WHERE TO APPLY: Bureau of State Services, Division of Accident Prevention, PHS, HEW.

ADMINISTRATIVE OFFICE: Same

EXTENT OF BOSTON'S UTILIZATION: None.

RECOMMENDED UTILIZATION: Boston should explore the possibility of using these funds in any accident prevention programs it plans.

PROGRAM: Higher Education Act of 1965 (P.L. 89-329); College Work-Study Program.

PURPOSE: To provide part-time work for needy college students.

RECIPIENTS: Participating colleges and universities.

LOCAL SHARE: 10% of students' salaries. The department pays 10% of the student's salary and the federal government pays 90%.

WHERE TO APPLY: City departments may apply to participating colleges and unversities for students to be placed.

ADMINISTRATIVE OFFICE: Division of Student Financial Aid, Bureau of Higher Education, U. S. Office of Education, HEW.

EXTENT OF BOSTON'S UTILIZATION: No City departments participate in this program.

RECOMMENDED UTILIZATION: Under the provisions of this program, City departments could get auxiliary employees at low cost, who would be potential recruits to the City's service. With the difficulties of recruiting into the City's service, Boston should closely examine the benefits from participation in this program. Should the student employee or employees not work out, there would be no legal barriers to their dismissal.